

Thailand - Global bribery offenses guide

11 January 2022 By: Don Rojanapenkul

1. What is the legal framework governing bribery in Thailand?

The Act Supplementing the Constitution Relating to the Prevention and Suppression of Corruption (2018) (PSC Act) is the key piece of Thai legislation governing bribery.

The PSC Act repealed the Organic Act on Counter Corruption (1999) (OACC), but any notification or ministerial regulation under the OACC remains in force unless the PSC Act expressly repeals it.

2. What constitutes a bribe?

Under pursuant of Section 149, Penal Code of Kingdom of Thailand, stating that "Any person, who is a competent official, a member of the State Legislature Assembly, a member of the Provincial Assembly or a member of the Municipal Assembly, wrongfully demands, accepts or agrees to accept property or any other benefit for himself [or herself] or for any other person for carrying out or abstaining from carrying out any act in his [or her position, irrespective of whether or not such act is the improper performance of duty..."

The PSC Act defines a bribe as a giving of gift or benefit, regardless of the value, to an official to solicit a benefit in kind (section 128 PSC Act). The PSC Act definition of an official includes officials of foreign countries, officials of intergovernmental organizations, employees of government agencies and state enterprises, and state officials who have retired or resigned from their position less than two years previously (section 128 PSC Act).

The criteria for an official to accept a gift and benefit has changed by The Notification of the National Anti-Corruption Commission concerning the provisions of the acceptance of property or any other benefit on ethical basis by State officials B.E. 2563 (2020) (NACC).

This notification stipulates that the state officials are prohibited from receiving a gift or other benefit which can be valued as money unless it is reasonable benefit under the law, rule or regulation issued by virtue of law except for the receipt of assets or any other benefits on ethical basis as prescribed in this notification (Article 5 NACC).

The "ethical basis" means the giving on a traditional, customary, or cultural occasion or occasion to express the gratitude, hospitality, condolence or on an occasion in which a social convention requires giving (Article 4 NACC).

The Notification allows state officials to have an acceptance of a gift or other benefit which can be valued as money with a value up to THB 3,000 from any person who is not a relative on ethical basis and on the occasion that the giving is meant for general people (Article 6 NACC). The gift and/or other benefit shall also include any discount, entertainment, service, training, meal etc. (Article 4 NACC).

Any gift or other benefit which can be valued as money with a value exceeding as aforementioned amount prescribed in

Article 6 which would be highly necessary for keeping good relation any person (or juristic person), the state official will require an approval from the official's direct supervisor (Article 7 NACC).

Moreover, there is an amendment of The Notification of the National Anti-Corruption Commission concerning the positions of state officials that are prohibited from undertaking the business under section 126 of PSC Act B.E. 2563 (2020), but it tends to involve with the conflict of interest (Section 126 PSC Act) rather than bribery.

3. What are the principal offences under this legal framework?

Offences for an official

- · Requesting, accepting, or being willing to accept a gift or benefit (Section 173 PSC Act); and
- Acting or omitting to act with the view to receiving a gift or benefit that has been agreed prior to the appointment of the
 official into office (section 174 PSC Act).

Offences for an individual

- Requesting or accepting, or being willing to accept a gift or benefit as a commission to induce an official to act or omit to perform their duties (section 175 PSC Act); and
- offering, promising, or giving a bribe to an official (section 176 PSC Act).

Offences for a legal entity

- Failure of a legal entity to prevent bribery committed by an associated person with the intention to obtain a benefit for the legal entity (section 176 PSC Act);
 - Legal entity includes any legal entity incorporated under Thai or foreign law operating in Thailand (regardless of whether the foreign entity has a presence in Thailand)
 - Associated person includes representatives, employees, agents, affiliated companies or any persons acting for or on behalf of a Thai or foreign entity, regardless of whether such person has the power or authority to take such action (section 176 PSC Act).

4. What is the jurisdictional reach of the legal framework?

The PSC Act applies to any individual, both natural person and juristic person, and any state officials in Thailand. That includes any official of a foreign government or an intergovernmental agency (section 173, 174, 175, and 176 PSC Act).

If an individual committing an offence is a Thai national, or is an official of the Thai government, judiciary or a constitutional body, the PSC Act will also cover such conduct, even if it is committed outside Thailand (section 140 PSC Act).

The PSC Act applies to any legal entity incorporated under Thai law or foreign law operating in Thailand (regardless of whether the foreign entity has presence in Thailand) (section 176 PSC Act).

5. Who may be liable for bribery? (public officials, private individuals, legal entities etc.)

- Private individuals, both person and juristic person, who offer or give bribes, officials and legal entities may be liable for bribery under the PSC Act., including juristic person incorporated under the law of Thailand and juristic person incorporated under foreign law that operate within the Kingdom of Thailand.
- State official who accepts or agrees to accept gifts or other benefits to act or omit to act their duty may also be liable for bribery under the PSC Act, including foreign state official and official of international organization.

6. Can a parent company be liable for its subsidiary's involvement in bribery?

If a parent company has a close relationship with the subsidiary company, the parent company may also be liable for any involvement in bribery.

· Close relationship includes control in the management, policy or money flow in the subsidiary company.

However, the parent company can establish a defense against liability:

- if the parent company has a close relationship but it has demonstrated that it employs appropriate internal control
 measures to its subsidiary (section 176 PSC Act); or
- if the parent company is merely a shareholder without direct management control and has shown sufficient care (i.e. stating in an agreement that its subsidiary must employ appropriate measures to prevent bribery).
- Under pursuant of Section 176 of PSC Act paragraph 3 provides extended definition to cover both Thai juristic person and foreign juristic person that have operation in Kingdom of Thailand.

7. Are facilitation payments (i.e. small payments to speed up routine governmental action) considered bribes?

The PSC Act provides that giving a gift or benefit, regardless of the value, to solicit a benefit in kind is considered bribery (section 128 PSC Act).

Furthermore, under Section 173 of PSC Act also specified criminal offence for state official that demand or accept asset of value or other benefit to act or omit to act their responsible duty, regardless of rightfulness of such action.

8. Does the legal framework restrict political and charitable contributions?

The Thai National Anti-Corruption Commission (TNACC) considers charitable or political contributions to be a high-risk form of gift or benefit. In determining whether such contributions are bribery, the TNACC will consider the following:

- the reason for the gift or benefit;
- the value of the gift or benefit; and
- whether there is any intention to solicit a favor or benefit in return.

9. Does the legal framework place restrictions on corporate hospitality?

The TNACC considers that hospitality (e.g. hosting a fully funded seminar with invitation extended to officials) to be a high-risk form of gift or benefit (section 176 PSC Act). In determining whether such hospitality is bribery, the TNACC will consider the following:

- · the reason for the gift or benefit;
- the value of the gift or benefit; and
- · whether there is any intention to solicit a favor or benefit in return.

Furthermore, Section 4 of the NACC states that a "benefit" could be anything that has value, including a discount, entertainment, service, training, meals, etc.

10. Are there any defenses for bribery offences?

A legal entity may have a defense under the PSC Act, if the legal entity can prove that it had implemented "appropriate internal control measures" to prevent the commission of bribery (section 176 PSC Act).

The appropriate internal control measures include the following:

- strong, visible policy and support from top-level management;
- risk assessment to effectively identify and evaluate exposure to bribery;
- enhanced and detailed measures for high-risk and vulnerable areas;
- application of anti-bribery measures to business partners;
- · accurate books and accounting records;
- human resource management policies complementary to anti-bribery measures;
- communication mechanisms that encourage reporting suspicion of bribery (e.g. whistle blowing hotlines); and
- periodic review and evaluation of anti-bribery prevention measures and their effectiveness.

11. What are the key regulatory or enforcement bodies with regard to bribery?

The TNACC has investigatory and enforcement powers. The TNACC may seek cooperation from foreign counterparts to assist with an investigation.

The PSC Act also established the TNACC Fund. The TNACC Fund is intended to cover investigation costs and to fund rewards for whistleblowers.

12. What are the legal consequences of being found guilty of bribery offences?

Officials can face up to life imprisonment and/or a THB400,000 fine on conviction (section 173 PSC Act).

Individuals can face up to five years' imprisonment and/or a maximum of THB 100,000 fine or both (section 175 and 176 PSC Act).

Legal entities can receive a fine ranging from the value of the benefits received or the damage occurred to double the value of benefits received or the damage caused (section 176 PSC Act).

If an individual is unusually rich or unusually wealthy, they may be subject to a request to explain the origin or source of their funds or property. If the individual is not able to provide evidence of the source of funds or property, the funds or property may be confiscated. If such property cannot be confiscated, other properties belonging to the individual may be confiscated as a substitute, provided that the value of the substituted properties does not exceed the value of the suspicious property (section 125 PSC Act).

The PSC Act defines unusually rich or unusually wealthy as a significant increase of assets, or a significant decrease
of debt. It also includes an acquisition of assets that does not have any legal basis to support such acquisition (section
4 PSC Act).

13. Are deferred prosecution agreements (DPAs) or other similar settlement mechanisms available?

If an official committed an offense under the PSC Act as ordered by the official's supervisor, but the official either submits a written objection, makes a written request to confirm the order or notifies the TNACC of the offense within 30 days of the commission of the offense, the official will not be held liable for the offense (section 134 PSC Act).

If an individual notifies the TNACC of an offense committed by any official or other persons and the TNACC requires the testimony of the individual, the individual will not be prosecuted for their role or involvement in the offense (section 135 PSC Act).

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